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TO AMEMBASSY VIENNA PRIORITY

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VIENNA AND GENEVA FOR MBFR AND CSCE

INFO FOR PAOS

1. HIGHLIGHTS. RECENT PAPERS HAVE FRONTPAGED MIDEAST
CEASE-FIRE PROBLEMS. SATURDAY PAPERS FRONTPAGED US
PLANS TO ADD TO NUCLEAR ARMS; SUNDAY NYTIMES FRONTPAGED
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BONN STORY, EUROPE DEEPLY INSECURE OVER US TROOP PLANS.

1A. INSIDE REPORTED US-SOVIET WIDEN SCIENTIFIC COOPERATION; EMIGRATION OF SOVIET JEWS HIGHEST YET; KISSINGER PREPARES FOR EUROPE MISSION; EUROPE'S UNITY SLIPS OVER ARAB OIL CUTS; ALSO US-NATO CLASH ON COSTS SEEN; US-NATO AGREE ON NUCLEAR STRATEGY.

2. TROOPS. FRIDAY WASHPOST HAD BRUSSELS BRIEF REPORTING CONTINUED PRESENCE OF US TROOPS IN EUROPE AND MAINTENANCE OF US NUCLEAR SHIELD ARE ESSENTIAL TO CONTINENT'S LONG-TERM FUTURE ACCORDING TO DOCUMENT PREPARED FOR COMMART SUMMIT CONFERENCE IN DECEMBER BY MARKET'S POLITICAL DIRECTORS.

2A. WEDNESDAY LATIMES HAD DON COOK VIENNA REPORTING NEGOTIATIONS GOT DOWN TO CASES MORE QUICKLY THAN WESTERN

POWERS APPEAR TO HAVE ANTICIPATED, WITH SPECIFIC PROPOSALS FROM BOTH SIDES FOR POSSIBLE CUTS, AND AS RESULT WHEN NEGOTIATORS BREAK IN MID-DECEMBER FOR CHRISTMAS RECESS US AND NATO ALLIES WILL BE DECIDING WHETHER TO GO FOR WHAT IS KNOWN AS QUICK FIX OPTION WHEN TALKS RESUME EARLY NEXT YEAR. THIS OPTION, SAYS COOK, INVOLVES MODEST MANPOWER CUT ON BOTH SIDES, LITTLE MORE THAN TOKEN GESTURE AS A START AND POSTPONING HOST OF QUESTIONS SUCH AS INSPECTION AND CONTROL, VERIFICATION, NUCLEAR WEAPONS, BASIC IMBALANCE BETWEEN BLOCS. TWO OTHER OPTIONS ARE: EVER-PRESENT BALANCE OPTION; AND PROTRACTED PARLEY. COOK SEES AS DISTINCT NEGOTIATING POSSIBILITY THAT US AND NATO MAY PROPOSE IN NEW YEAR 20,000 CUT ON BOTH SIDES TO APPLY SOLELY TO US AND SOVIET TROOPS STATIONED IN WESTERN AND EASTERN GERMANY.

2B. SUNDAY NYTIMES HAD TOPPING BONN DATED NOVEMBER 29, TOPPING REPORTING THAT CONVERSATIONS WITH SENIOR OFFICIALS IN LONDON PARIS BONN CONVEYED A DEEP SENSE OF INSECURITY ABOUT EUROPE'S FUTURE DEFENSE SINCE THESE THREE GOVERNMENTS ARE CONVINCED US IS DETERMINED TO WITHDRAW SOME OF ITS FORCES FROM EUROPE. TOPPING SAID A ROUND OF INTENSIVE CONSULTATIONS BY EUROPEAN LEADERS RESULTED IN UNCLASSIFIED

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DECISION TO COORDINATE REGIONAL DEFENSE EFFORTS MORE CLOSELY AND TO MAKE NEW APPROACH TO US, ASKING AMERICANS TO DELAY ANY PULLOUT IN VIEW OF CONTINUING HEAVY BUILD-UP ON PART OF SOVIETS. SUNDAY NYTIMES HAS WASHINGTON SPECIAL TRAILER DATED DEC. 1 REPORTING STATE DEPARTMENT SPOKESMAN REAFFIRMED US PLANS NO CUTS IN EUROPE FORCES IN ADVANCE OF EAST-WEST AGREEMENT, THE SPOKESMAN ACKNOWLEDGING THAT WEST EUROPEAN LEADERS CONTINUALLY EXPRESS

CONCERN ABOUT WILLINGNESS OF ADMINISTRATION AND CONGRESS TO SUPPORT CURRENT LEVEL OF FORCES, AND KISSINGER AND SCHLESINGER ARE EXPECTED TO RESTATE IN BRUSSELS US DETERMINATION TO KEEP SUBSTANTIAL FORCE IN EUROPE PENDING AGREEMENT AT VIENNA.

3. SCHLESINGER NEWS CONFERENCE. SATURDAY NYTIMES FINNEY REPORTED DEFENSE SECRETARY SAID ADMINISTRATION WOULD PROPOSE DEVELOPMENT OF A NEW SERIES OF STRATEGIC WEAPONS AS INSURANCE AGAINST POSSIBLE FAILURE OF US RUSSIA TO AGREE TO FURTHER LIMITATION OF THEIR NUCLEAR ARSENALS, LISTING AS POSSIBILITIES: LARGER ICBM, MOBILE LAND MISSILES, MORE MIRV WARHEADS, NEW ARMAMENT FOR BOMBERS, ALSO ACCELERATED PRODUCTION OF MISSILE SUBMARINES AND BOMBERS.

THESE ARE TO BE INCLUDED IN BUDGET PRESENTED IN JANUARY TO START JULY 1, FINNEY REPORTED. ACCORDING FINNEY, US OFFICIALS SAID SALT TWO TALKS HAVE BEEN MOVING SLOWLY, WITH NO PROPOSALS ADVANCED YET FOR PERMANENT LIMITATION ON OFFENSIVE WEAPONS, AND SCHLESINGER SAID US MUST PROCEED WITH AT LEAST DEVELOPMENT OF NEW STRATEGIC WEAPONS TO OFFSET SOVIET TECHNOLOGICAL ADVANCE IN MISSILES SINCE OVER TEN-YEAR PERIOD THESE COULD UPSET THE NUCLEAR BALANCE.

3A. SATURDAY WASHPOST GETLER STRESSED SCHLESINGER SAID US MUST BE PREPARED TO DEVELOP--THOUGH NOT NECESSARILY PRODUCE AT THIS TIME--A RANGE OF NEW NUCLEAR WEAPONS AS A HEDGE AGAINST A BREAKDOWN IN SALT TWO TALKS WHICH HAVE, ACCORDING US OFFICIALS, MADE LITTLE IF ANY PROGRESS SINCE MAY 1972. GETLER REPORTED SCHLESINGER SAID HE STILL HOPED FOR SUCCESS IN NEGOTIATIONS--ESPECIALLY ON A SOVIET UNCLASSIFIED

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WILLINGNESS TO REDUCE THE NUMBER OF MISSILES IN THEIR ARSENAL, BUT IN MEANTIME US SHOULD BE PREPARED TO MOVE AHEAD WITH R & D WORK ON NEW WEAPONS.

3B. SATURDAY WASHSTAR SHERMAN REPORTED SCHLESINGER WARNED SOVIET UNION THAT FAILURE OF SALT COULD LEAD TO A NEW ESCALATION OF NUCLEAR ARMS COMPETITION, ADDING THAT AIM OF SALT TWO IS TO ESTABLISH TRUE EQUALITY IN SOVIET AND AMERICAN CAPABILITIES. SHERMAN SAID THIS WAS CLEAREST ADMINISTRATION STATEMENT TO DATE OF A DETERMINATION TO EXPAND THE AMERICAN DETERRENT IF SOVIET UNION CONTINUE TO BUILD ITS NUCLEAR ARSENAL FOR A FIRST STRIKE AGAINST AMERICAN MILITARY TARGETS.

4. NATO. SUNDAY NYTIMES BINDER WASHINGTON REPORTED

HIGH STATE DEPARTMENT OFFICIAL SAID HE BELIEVES US IS HEADING FOR A MAJOR CLASH WITH ITS NATO ALLIES OVER SHARING THE FINANCIAL BURDEN RESULTING FROM THE STATIONING OF AMERICAN TROOPS IN EUROPE, OFFICIAL SAYING BALANCE OF PAYMENTS DEFICIT IS EXPECTED TO REACH 600 MILLION TO 1.4 BILLION IN 1974 WHICH WILL CREATE MOST SERIOUS CONFRONTATION ALLIANCE HAS EVER SEEN BECAUSE EUROPEANS SIMPLY ARE NOT GOING TO PAY IT. BINDER SAYS OFFICIAL REFERRED TO ESTIMATES OF US DEFICIT IN A SENATE FOREIGN RELATIONS SUBCOMMITTEE REPORT BY LOWENSTEIN AND MOOSE.

4A. SUNDAY WASHPOST MORGAN REPORTED SENATE STAFF STUDY

FORESHADOWS CONTINUED STRAINS IN ATLANTIC ALLIANCE RESULTING FROM COSTS OF MAINTAINING US FORCES AND INSTALLATIONS IN EUROPE. ACCORDING MORGAN, STUDY HOLDS THAT EAST-

WEST TROOP TALKS MAKE EUROPEANS APPREHENSIVE BUT ALLIES ARE UNLIKELY TO COME FORWARD WITH ANY NEW CONTRIBUTIONS TO HELP US KEEP UP FORCE LEVELS. BY SPELLING OUT EUROPEAN ARGUMENTS AGAINST EUROPE DOING MORE, SAID MORGAN, STUDY COULD BUTTRESS FORCES IN CONGRESS WHICH ARE OPPOSED TO ANY UNILATERAL AMERICAN REDUCTIONS ON CONTINENT. MORGAN SAID STUDY WAS HEAVILY CENSORED AND MOST HEAVILY DELETED SECTION DEALS WITH ALLIANCE'S NEGOTIATIONS WITH SOVIET UNION AND ITS ALLIES OVER REDUCING FORCES IN EAST
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AND WEST EUROPE, BUT STUDY REVEALS THAT LENGTHY, SECRET NEGOTIATIONS WITH THE ALLIES PRECEDED NEGOTIATIONS WITH SOVIETS, AND MORGAN CAPSULES ATTITUDES OF BRITAIN FRANCE BONN GREECE TURKEY.

4B. UNDER HEADLINE, SENATE REPORT ANALYZES US NUCLEAR FORCE IN EUROPE, WASHPOST MARDER STRESSES AMERICAN NUCLEAR WARHEADS ARE STORED IN MORE THAN 100 SPECIAL AMMUNITION SITES IN WESTERN EUROPE UNDER HEAVY GUARD, WITH SOME WEAPONS ALWAYS LOADED FOR ATOMIC BLASTS ACCORDING SENATE STUDY. MARDER SAID THE ATTEMPT TO MAKE PUBLIC THE NUCLEAR FACTS OF LIFE IN EUROPE EMERGED IN SWISS-CHEESE FORMAT, MASSIVELY CENSORED; STILL THE REPORT IS THE FULLEST ACCOUNTING SO FAR OFFICIALLY CLEARED ON THE PERVASIVE IMPLICATIONS OF PRESENCE OF 7,000 AMERICAN NUCLEAR WEAPONS IN EUROPE FOR DEFENSE OF NATO. IN ISSUING REPORT SYMINGTON SAID RELATIONSHIP OF US WITH ITS ALLIES IS UNDER GREATER STRESS THAN AT ANY TIME IN RECENT PAST.

4C. NYTIMES FINNEY STRESSED THAT NATO ALLIES HAVE AGREED UPON A STRATEGY PROVIDING THAT ANY LARGE-SCALE USE OF NUCLEAR WEAPONS BY FORCES WITHIN EUROPE SHOULD BE

ACCOMPANIED BY STRIKES BY US FORCES STATIONED OUTSIDE EUROPE, ACCORDING SENATE STUDY. FINNEY SAID A CLEAR IMPLICATION OF THIS NATO STRATEGY IS THAT A GENERAL NUCLEAR RESPONSE BY THE TACTICAL FORCES OF THE EUROPEAN ALLIES WOULD NOT BE LIMITED TO EUROPE BUT WOULD INCLUDE STRIKES AGAINST SOVIET UNION BY US MISSILES AND PLANES. ACCORDING FINNEY, THE STRATEGY THUS FORGES A DIRECT LINK BETWEEN THE SO-CALLED TACTICAL NUCLEAR WEAPONS THAT US HAS IN EUROPE AND THE STRATEGIC WEAPONS DEPLOYED AROUND THE WORLD TO DETER A NUCLEAR WAR BETWEEN US AND SOVIET UNION, REPORT SAYING RESULT IS THAT SECURITY OF US ITSELF IS INEXTRICABLY LINKED TO NUCLEAR WEAPONS IN EUROPE BE-

CAUSE WEAPONS IN EUROPE ARE AMERICAN AND THEIR USE PROB-
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ABLY WOULD INVOLVE US STRATEGIC FORCES THUS PRODUCING A US-SOVIET NUCLEAR EXCHANGE. DESPITE HEAVY CENSORSHIP BY STATE AND DEFENSE DEPARTMENTS, FINNEY SAID, REPORT PROVIDES PROBABLY FIRST OFFICIAL AND PUBLIC DESCRIPTION OF THE OPTIONS THE ALLIES HAVE AGREED UPON FOR USING NUCLEAR WEAPONS: 1968 DOCUMENT, OVER-ALL CONCEPT FOR DEFENSE OF NATO AREA; AND 1970 DOCUMENT REVISED IN 1972, CONCEPTS FOR ROLE OF THEATER NUCLEAR STRIKE FORCES IN ALLIED COMMAND EUROPE. KISSINGER

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